Aggregate and Distributional Effects of a Carbon Tax

by Christian Proebsting

Discussion by Jenny Chan Bank of England

National Bank of Belgium International Biennial Research Conference 2024 October 3, 2024

This presentation represents the views of the author and not those of the Bank of England or any of its policy committees.

- The global economy has been affected by a number of supply shocks in recent years
- Looking forward: green transition
 - How do we model the transmission of a carbon price tax?
 - What are the distributional effects across households and sectors?
 - How does this shape aggregate dynamics?
- Many empirical studies capture partial equilibrium or static effects
- But there are a number of opposing forces in general equilibrium
- Transitional dynamics will also matter for the outcome

Model the transitional dynamics of a permanent tax of \$100 per ton of carbon

- Multi-sector input-output structure with segmented factor markets
- Energy and capital as complementary production inputs
- Sectoral heterogeneity: tax exposure calibrated to sectoral carbon emissions, U.S. EPA
- Household heterogeneity: differences in exposure due to consumption basket, employment, share of income derived from capital versus labour
- Transitional dynamics: putty-clay model to capture increasing elasticity of energy demand to prices over time

Model transitional dynamics of a permanent tax of \$100 per ton of carbon

Multi-sector input-output structure with segmented factor markets

Model transitional dynamics of a permanent tax of \$100 per ton of carbon

- Multi-sector input-output structure with segmented factor markets
- Energy and capital as complementary production inputs
 - \rightarrow Sharp fall in capital income as net return on capital falls
 - \rightarrow Complementarity between K and L affects distribution of labour income across industries

Model transitional dynamics of a permanent tax of \$100 per ton of carbon

- Multi-sector input-output structure with segmented factor markets
- Energy and capital as complementary production inputs
 - \rightarrow Sharp fall in capital income as net return on capital falls
 - \rightarrow Complementarity between K and L affects distribution of labour income across industries
- Sectoral heterogeneity: tax exposure calibrated to sectoral carbon emissions, U.S. EPA
 - ightarrow Decline in output and employment vary across sectors; activity slows in sectors producing capital goods

Model transitional dynamics of a permanent tax of \$100 per ton of carbon

- Multi-sector input-output structure with segmented factor markets
- Energy and capital as complementary production inputs
 - \rightarrow Sharp fall in capital income as net return on capital falls
 - \rightarrow Complementarity between K and L affects distribution of labour income across industries
- Sectoral heterogeneity: tax exposure calibrated to sectoral carbon emissions, U.S. EPA
 Decline in output and employment vary across sectoral carbon emissions activity clove in sectoral producing capital
 - \rightarrow Decline in output and employment vary across sectors; activity slows in sectors producing capital goods
- Household heterogeneity: differences in exposure due to consumption basket, employment, share of income derived from capital versus labour

Capture (and decompose) income vs expenditure channels

- \rightarrow Expenditure channel: pass-through to output prices
- \rightarrow Income channel: transmission through sector of employment and households' sources of income

Model transitional dynamics of a permanent tax of \$100 per ton of carbon

- Multi-sector input-output structure with segmented factor markets
- Energy and capital as complementary production inputs
 - \rightarrow Sharp fall in capital income as net return on capital falls
 - \rightarrow Complementarity between K and L affects distribution of labour income across industries
- Sectoral heterogeneity: tax exposure calibrated to sectoral carbon emissions, U.S. EPA
 → Decline in output and employment vary across sectors; activity slows in sectors producing capital goods
- Household heterogeneity: differences in exposure due to consumption basket, employment, share of income derived from capital versus labour

Capture (and decompose) income vs expenditure channels

- \rightarrow Expenditure channel: pass-through to output prices
- \rightarrow Income channel: transmission through sector of employment and households' sources of income
- Transitional dynamics: putty-clay model to capture increasing elasticity of energy demand to prices over time
 - \rightarrow Energy efficient capital stock is an endogenous function of carbon price tax and price of energy
 - \rightarrow Fall in return on capital leads to fall in investment and a change in its composition over time

Why we need to model this carefully:

- <u>Conventional view</u>: carbon price tax is regressive
- This paper: carbon price tax may be progressive

Results

- · Carbon tax is progressive in the short run: effectively a tax on capital
- Progressive income channel outweighs regressive expenditure channel
 - Income channel: labour income falls in capital-producing rather than carbon-intensive sectors
 - Expenditure channel: less-than-one-for-one pass-sthrough into consumer prices

Many related recent strands of literature:

- Energy price shock: pass-through along the supply chain (Ahlander, Carlsson and Klein, 2023; Lafrogne-Joussier, Martin and Mejean, 2023; Minton and Wheaton, 2023)
- Household heterogeneity: aggregate dynamics dependent on which households bear the costs
 - ... of inflation (Del Canto et al., 2023; Ampudia, Ehrmann and Strasser, 2024; Pallotti et al., 2023)
 - ... of the energy price shock (Auclert et al., 2023; Gnocato, 2023; Pieroni, 2023; Chan, Diz and Kanngiesser, 2024; Peersman and Wauters, 2024)

Structural change

- Climate transition not necessarily inflationary (Del Negro, di Giovanni and Dogra, 2023)
- Globalization may not have been deflationary (Roberts, 2006; Sbordone, 2008; Attinasi and Balatti, 2021)
- Trade fragmentation may not necessarily be inflationary (Ambrosino, Chan and Tenreyro, 2024)

- The carbon tax is assumed to be permanent and immediate this paper studies the transitional dynamics.
- A permanent increase in the carbon tax leads to a strong incentive to invest in energy efficient machines, leading to more energy efficient energy stock.
- How might these dynamics play out if the tax takes place further in the future? (Ferrari and Landi Nispi, 2024)
- How do the strength of the various channels change if the tax takes place via a gradual ratcheting up in prices rather than a one-off change in the level?

- Embed financial accelerator mechanism (Gertler and Karadi, 2011) to study macroprudential implicationss
- Gelain and Lorusso (2022) do this for an oil price shock:
 - An increase in carbon price tax leads to a fall in production
 - This leads to a fall in investment, lower demand for capital, and a fall in the price of capital ("stranded" assets)
 - If asset side of banks' balance sheet is evaluated at the price of capital, a deterioration in their financial position can disrupt borrowing and lending.
 - This raises firms' borrowing costs through an increase in the credit spread.
 - · Firms reduce demand for capital even further and invest less, thereby amplifying the fall in economic activity.
 - \rightarrow Effect of higher energy costs is large, despite small size of energy as a share of production.
 - \rightarrow Gradual ratcheting up of carbon tax may be enough to induce financial instability.

- Robustness: variations in how production is nested (energy, labor, capital)
- Policy implications: given the importance of distributional effects for aggregate dynamics, how should tax revenues be rebated?

- Very rich model, insightful on a highly topical issue
- Wide-ranging applications: pass-through of recent supply shocks, deglobalisation/fragmentation

References

- Ahlander, Edvin, Mikael Carlsson and Mathias Klein. 2023. Price Pass-Through Along the Supply Chain:Evidence from PPI and CPI Microdata. Working Paper Series 426 Sveriges Riksbank (Central Bank of Sweden).
- Ambrosino, Ludovica, Jenny Chan and Silvana Tenreyro. 2024. Trade Fragmentation, Inflationary Pressures and Monetary Policy. Technical report. Working paper.
- Ampudia, Miguel, Michael Ehrmann and Georg Strasser. 2024. "Shopping behavior and the effect of monetary policy on inflation heterogeneity along the income distribution." *Journal of Monetary Economics* p. 103618.
- Attinasi, Maria Grazia and Mirco Balatti. 2021. "Globalisation and its implications for inflation in advanced economies." *Economic Bulletin Articles* 4.
- Auclert, Adrien, Hugo Monnery, Matthew Rognlie and Ludwig Straub. 2023. Managing an Energy Shock: Fiscal and Monetary Policy. Working Paper 31543 National Bureau of Economic Research.
- Chan, Jenny, Sebastian Diz and Derrick Kanngiesser. 2024. "Energy prices and household heterogeneity: Monetary policy in a Gas-TANK." *Journal of Monetary Economics* 147:103620.
- Del Canto, Felipe N, John R Grigsby, Eric Qian and Conor Walsh. 2023. Are Inflationary Shocks Regressive? A Feasible Set Approach. Working Paper 31124 National Bureau of Economic Research.

- Del Negro, Marco, Julian di Giovanni and Keshav Dogra. 2023. Is the Green Transition Inflationary? Staff Report 1053 FRB of New York. Rev. December 2023.
- Ferrari, Alessandro and Valerio Landi Nispi. 2024. "Will the Green Transition be Inflationary? Expectations Matter." *IMF Economic Review*.
- Gelain, Paolo and Marco Lorusso. 2022. The US Banks' Balance Sheet Transmission Channel of Oil Price Shocks. Working paper no. 22-33 Federal Reserve Bank of Cleveland.
- Gertler, Mark and Peter Karadi. 2011. "A model of unconventional monetary policy." *Journal of Monetary Economics* 58(1):17–34. Carnegie-Rochester Conference Series on Public Policy: The Future of Central Banking April 16-17, 2010.
- Gnocato, Nicolò. 2023. Energy Price Shocks, Unemployment, and Monetary Policy. Bank of italy working paper no. 1450, march 2024 Bank of Italy.
- Lafrogne-Joussier, R., J. Martin and I. Mejean. 2023. Cost Pass-Through and the Rise of Inflation. Technical report.
- Minton, Robert and Brian Wheaton. 2023. Delayed Inflation in Supply Chains: Theory and Evidence. Technical report SSRN.

- Pallotti, Filippo, Gonzalo Paz-Pardo, Jiri Slacalek, Oreste Tristani and Giovanni L Violante. 2023. Who Bears the Costs of Inflation? Euro Area Households and the 2021–2023 Shock. Working Paper 31896 National Bureau of Economic Research.
- Peersman, Gert and Joris Wauters. 2024. "Heterogeneous household responses to energy price shocks." *Energy Economics* 132:107421.
- Pieroni, Valerio. 2023. "Energy shortages and aggregate demand: Output loss and unequal burden from HANK." *European Economic Review* 154:104428.
- Roberts, John M. 2006. "Monetary Policy and Inflation Dynamics." International Journal of Central Banking 2(3).
- Sbordone, Argia M. 2008. Globalization and Inflation Dynamics: The Impact of Increased Competition. Staff Report 324 Federal Reserve Bank of New York.